

Agenda

Scrutiny Management Board

Date: Tuesday 14 May 2024

Time: **2.00 pm**

Place: Conference Room 1 - Herefordshire Council, Plough

Lane Offices, Hereford, HR4 0LE

Notes: Please note the time, date and venue of the meeting.

For any further information please contact:

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If you would like help to understand this document, or would like it in another format, please call Danial Webb, Statutory Scrutiny Officer on 01432 260659 or e-mail Danial.Webb@herefordshire.gov.uk in advance of the meeting.

Agenda for the meeting of the Scrutiny Management Board

Membership

Chairperson Councillor Liz Harvey Vice-chairperson Councillor Jenny Bartlett

Councillor Bruce Baker
Councillor Ellie Chowns
Councillor Simeon Cole
Councillor Frank Cornthwaite
Councillor Pauline Crockett
Councillor Toni Fagan
Councillor Peter Hamblin
Councillor Terry James
Councillor Bob Matthews
Councillor Rob Owens
Councillor Louis Stark
Councillor Richard Thomas
Councillor Rob Williams

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Agenda

Pages

1. APOLOGIES FOR ABSENCE

To receive apologies for absence.

2. NAMED SUBSTITUTES

To receive details of members nominated to attend the meeting in place of a member of the board.

3. DECLARATIONS OF INTEREST

To receive declarations of interests members of the board in respect of items on the agenda.

4. MINUTES

9 - 14

To receive the minutes of the meeting held on 19 March 2024.

HOW TO SUBMIT QUESTIONS

The deadline for the submission of questions for this meeting is 5pm on Wednesday 8 May 2024.

Questions must be submitted to councillorservices@herefordshire.gov.uk. Questions sent to any other address may not be accepted.

Accepted questions and the responses will be published as a supplement to the agenda papers prior to the meeting. Further information and guidance is available at www.herefordshire.gov.uk/getinvolved

5. QUESTIONS FROM MEMBERS OF THE PUBLIC

To receive any written questions from members of the public.

6. QUESTIONS FROM COUNCILLORS

To receive any written questions from councillors.

7. HEREFORDSHIRE COUNCIL PLAN - FINDINGS OF THE BOARD WORKING GROUP

To provide the board with the findings of its working group tasked with reviewing a draft of the Herefordshire Council Plan and its accompanying delivery plan.

[Papers to follow]

8. FINANCIAL STRATEGY WORK PROGRAMME

For the board to consider the Financial Strategy Work Programme.

[Papers to follow]

9. SCRUTINY ANNUAL REPORT

For the board to consider the Scrutiny Annual Report.

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[Papers to follow]

10. WORK PROGRAMME

To consider the work programme for the board.

11. DATE OF THE NEXT MEETING

Tuesday 16 July 2024, 2pm

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- Attend all council, cabinet, committee and sub-committee meetings unless the business to be transacted would disclose 'confidential' or 'exempt' information.
- Inspect agenda and public reports at least five clear days before the date of the meeting.
 Agenda and reports (relating to items to be considered in public) are available at www.herefordshire.gov.uk/meetings
- Inspect minutes of the council and all committees and sub-committees and written statements of decisions taken by the cabinet or individual cabinet members for up to six years following a meeting.
- Inspect background papers used in the preparation of public reports for a period of up to four years from the date of the meeting (a list of the background papers to a report is given at the end of each report). A background paper is a document on which the officer has relied in writing the report and which otherwise is not available to the public.
- Access to a public register stating the names, addresses and wards of all councillors with details of the membership of cabinet and of all committees and sub-committees. Information about councillors is available at www.herefordshire.gov.uk/councillors
- Have access to a list specifying those powers on which the council have delegated decision
 making to their officers identifying the officers concerned by title. The council's constitution is
 available at www.herefordshire.gov.uk/constitution
- Access to this summary of your rights as members of the public to attend meetings of the council, cabinet, committees and sub-committees and to inspect documents.

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The reporting of meetings is subject to the law and it is the responsibility of those doing the reporting to ensure that they comply.

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Public transport links

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Bus maps are available here: www.herefordshire.gov.uk/downloads/download/78/bus maps



The seven principles of public life

(Nolan Principles)

1. Selflessness

Holders of public office should act solely in terms of the public interest.

2. Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships.

3. Objectivity

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

4. Accountability

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

5. Openness

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

6. Honesty

Holders of public office should be truthful.

7. Leadership

Holders of public office should exhibit these principles in their own behaviour and treat others with respect. They should actively promote and robustly support the principles and challenge poor behaviour wherever it occurs.



Minutes of the meeting of the Scrutiny Management Board held in Herefordshire Council Offices, Plough Lane, Hereford, HR4 0LE on Tuesday 19 March 2024 at 2.00 pm

Committee members present in person and voting:

Councillors: Bruce Baker, Ellie Chowns, Simeon Cole, Frank Cornthwaite, Pauline Crockett, Clare Davies, Toni Fagan, Peter Hamblin, Liz Harvey (Chairperson), Louis Stark and Richard Thomas

Committee members participating via remote attendance:

Councillor: Jenny Bartlett (Vice-Chairperson)

[Note: Committee members participating via remote attendance, i.e. through video conferencing facilities, may not vote on any decisions taken.]

Others in attendance:

B Baugh (Democratic Services Officer), A Clements (Chief Executive Officer, Hoople Ltd), R Hart (Head of Strategic Finance), J Higgins (Democratic Services Support Officer), J Hughes (Head of Chief Executive's Office), Councillor J Lester (Leader of the Council), A Lovegrove (Director of Resources and Assurance), A Pitt (Director of Strategy and Performance) and D Webb (Statutory Scrutiny Officer)

52. APOLOGIES FOR ABSENCE

Apologies for absence had been received from Councillor Bob Matthews.

53. NAMED SUBSTITUTES

Councillor Clare Davies was present as the named substitute for Councillor Bob Matthews. Councillor Jenny Bartlett was unable to attend in person but participated in the meeting via remote attendance.

54. DECLARATIONS OF INTEREST

No declarations of interest were made.

55. MINUTES

The minutes of the meetings held on 10 January 2024 and 16 January 2024 were received.

Resolved:

That the minutes of the meetings held on 10 January 2024 and 16 January 2024 be confirmed as a correct record and be signed by the Chairperson.

56. QUESTIONS FROM MEMBERS OF THE PUBLIC

No questions had been received from members of the public.

57. QUESTIONS FROM COUNCILLORS

No questions had been received from councillors.

58. HOOPLE LTD

The board received a presentation from the Chief Executive Officer of Hoople Ltd (<u>link to the presentation</u>) which included the slides: *Contents*; *A brief history of Hoople*; *Teckal Status*; *Services to Herefordshire Council*; and *Governance and value for money*.

The Chief Executive Officer responded to questions from board members, the principal points included:

- a. Hoople Ltd acted as a recruitment agency, would work with other agencies to identify candidates for specific roles if requested to do so, and operated a bank of temporary workers, including care professionals.
- b. There was a building maintenance team but the company did not undertake road repairs.
- c. It was clarified that no profit was made on the income from the shareholders but the full running costs were allocated across all service areas.
- d. It was noted that the Board of Directors comprised representatives from the shareholders, Herefordshire Council (2), Wye Valley NHS Trust (1) and Lincolnshire County Council (1).
- e. It was reported that the annual turnover for the current year was expected to be circa £24m; turnover in 2011 had been circa £12m.
- f. With attention drawn to the Corporate Services Savings detailed in 2024/25 Budget Setting (link to the <u>agenda for Council</u>, <u>9 February 2024</u>) which identified a saving of £2.142m in relation to 'Reduction in Hoople SLA contract value and workforce service reviews', it was reported that: part of the savings was predicated on revised figures for inflation; invest to save opportunities were being explored to develop other income streams; the company was looking to streamline services and, where services could be automated, reallocate posts of other areas of activity; and redundancies were not expected at this stage, although there may be reductions through natural wastage during the course of the year.

The Director of Resources and Assurance commented on the intention of Hoople Ltd to do things differently and provided the example of the digital transformation of elements of the revenues and benefits service; this would provide users with the option to manage interactions online and would free up staff to focus on other matters, such as administering schemes to support people experiencing financial hardship. It was noted that progress on the delivery of savings and impacts on performance would be reported to Cabinet.

g. It was confirmed that Hoople Ltd met minimum wage requirements but not the recommended 'Real' Living Wage.

A board member commented that the Employment Panel had discussed support for the Real Living Wage by the council as a whole and suggested that this should be considered by Hoople Ltd.

The Chief Executive Officer said that pay issues were discussed on a regular basis but the company was also mindful of the need to keep costs down; it was noted that Hoople Ltd employees received a modest bonus.

h. It was confirmed that gender pay gap reports were produced for the company (link to the gender pay gap reports for Hoople Ltd).

- i. The Director of Resources and Assurance said that there had been series of decisions over time about the transfer of services to and from the company, adding that TUPE (Transfer of Undertakings (Protection of Employment)) maintained the terms and conditions of employees. The Director commented on factors considered during the transfer of transactional processing services and in the establishment of Hoople Care. It was noted that the expertise within Hoople IT Services, including experience with the Business World resource planning system, was attractive to other local authorities.
- j. With reference made to the first slide, *A brief history of Hoople*, it was noted that the Primary Care Trust had been replaced by the Clinical Commissioning Group and then by the Integrated Care Board. In response to questions about Hoople Care, the Chief Executive Officer: commented on the positive feedback received from patients and their relatives at the Hillside Care Centre about their experiences of the health and social care system; confirmed that staff recruitment had been a challenge and provided an overview of ongoing recruitment campaigns; and said that raising the quality of care across Herefordshire was a primary concern.
- k. The Director of Resources and Assurance commented on the recent establishment of the Cabinet Shareholder Committee which would have a role in the governance arrangements for the council's subsidiaries and could influence aspirations in the future; it was noted that, as a Teckal company, 80% of Hoople's income must come from the shareholders, where no profit was made, but the other 20% could be from commercial activities, where profit could be made.

A committee member questioned the potential to generate more income from commercial activities in order to reduce the costs of services provided to the council, subject to capacity and not undermining existing provision. The Leader of the Council said that the Shareholder Committee would provide greater transparency about the direction of travel and would welcome recommendations from this board.

The Chairperson noted that Full Council had approved amendments to the constitution, at its meeting on 8 March 2024 (minute 56 of 2024/24 refers), to enable the Audit and Governance Committee 'to oversee the council's arrangements in relation to the shareholder governance and function for the companies that the Council has either ownership or membership' (paragraph 3.5.12) and said that it would be helpful for further clarification about the scrutiny remit of the Scrutiny Management Board.

- I. The Director of Resources and Assurance confirmed that key performance indicators and measures were in place, these were being reviewed as part of renegotiations, and there would be greater clarity in future quarterly performance monitoring reports to Cabinet. It was noted that the board may wish to return to this matter in due course.
- m. As an example of identifying opportunities for growth, it was reported that an offer was being developed for health and safety visits for schools, whilst exploring the potential to expand this into a fire risk assessment service for the public sector and the commercial market.
- n. The background to Lincolnshire County Council's involvement was outlined.
- o. It was confirmed that employment practices were similar to those of the council, including the operation of a sickness absence policy. An overview of the company pension arrangements was also provided.

p. Further details were provided about training and apprenticeships, and the foundation learning programme.

A committee member suggested that opportunities in education and training for looked after children and care leavers should be explored further given the council's responsibilities in relation to the corporate parenting principles and its relationship with Hoople Ltd. Clarification was sought on the involvement of Hoople Ltd in the management of the Spirit of Herefordshire website.

- q. Pest control services could be considered by the company, although it was understood that there were tight margins for this work.
- r. In the assessment of potential services to transfer, consideration was given to moving a whole service across or to moving staff members but with the management arrangements retained by the council; for example, the council's engineering team commissioned work on Public Rights of Way to be delivered by two Hoople Ltd operatives. The Chairperson commented that this arrangement could provide flexibility, particularly in instances where the council was not able to recruit as fast as may be needed to undertake the work required.
- s. It was reported that Hoople Ltd would open new premises at Auxilium House, Legion Way, Hereford in April 2024; this had been paid for from profits accumulated since 2011 and would bring teams together in a single, energy efficient building.
- t. The board was advised that around 60% of Hoople Ltd's income came from Herefordshire Council and that a full breakdown would be prepared for the Shareholder Committee.
- With attention drawn again to the Corporate Services Savings detailed in 2024/25
 Budget Setting which identified a saving of £100k in relation to 'Resources &
 Assurance: automation of Council Tax and Business Rate processes using
 GovTech solution', it was confirmed that this saving was a net position and would
 be a recurring saving.
- v. It was noted the 'Hoople' name was selected from suggestions made by staff members and represented 'Herefordshire' and 'people'.

The Chairperson thanked participants for their contributions and noted the value of raising the public profile of Hoople Ltd, particularly the extent to which the company successfully delivered for and with the council. The Leader of the Council acknowledged the hard work of the employees of both Herefordshire Council and Hoople Ltd in providing key services.

At the conclusion of the debate, the Statutory Scrutiny Officer summarised potential recommendations to the executive, as identified by board members during the meeting. Amendments and additions were discussed, and the following resolution was agreed.

Resolved:

- 1. That Herefordshire Council's shareholder committee consider a pathway to paying the Real Living Wage.
- 2. That Herefordshire Council's shareholder committee explore with Hoople the potential to increase its commercial revenue, with a view to reducing the charges it makes to Herefordshire Council.

- 3. Hoople's future gender pay gap reports should include a) comparison with previous years' performance, b) comparison with relevant comparator organisations, c) information on what action they are taking to address the gender pay gap, and d) information on the impact of past actions.
- 4. That Herefordshire Council's shareholder committee seeks to maximise opportunities for looked after children and care leavers through its relationship with Hoople.

59. HEREFORDSHIRE COUNCIL PLAN TASK AND FINISH GROUP TERMS OF REFERENCE

The Chairperson explained that an item on 'Delivery Plan 2023-2024 and 2024-2028 County Plan' had been considered on 21 November 2023 (minute 30 of 2023/24 refers) and the resolutions of the board included: 'That a Task and Finish Group be convened to provide views and recommendations on the draft County Plan as it continues to develop, with terms of reference to be drafted for approval by the board.'; and 'That Cabinet consider rescheduling the governance process for the County Plan to enable a level of meaningful consultation to take place with the public and with scrutiny, and that the target date for the plan to go to Full Council be revised to become 8 March 2024.'

In response to a question about the current timetable, the Director of Strategy and Performance advised that the consultation had been extended into February 2024, and the 'Herefordshire Council Plan 2024-2028' (formerly known as Corporate Plan – County Plan) was due to be considered by Cabinet in April 2024 and by Council in May 2024.

The Statutory Scrutiny Officer suggested that the board itself could set up a working group to expedite the scrutiny activity on the draft Herefordshire Council Plan and the Delivery Plan, with the findings to be reported to the next scheduled meeting of the board. This suggestion was discussed and supported by board members.

Resolved:

That a working group be convened to consider the draft Herefordshire Council Plan 2024-2028 and the Delivery Plan, with the findings to be reported to the next scheduled meeting of the Scrutiny Management Board.

60. FINANCIAL STRATEGY WORK PROGRAMME

The Chairperson advised the board that issues had been raised about the draft terms of reference for this item, consequently no report had been published for this meeting. Board members were invited to reflect on the scrutiny of the budget during 2023/24 to inform the development of the financial strategy work.

The principal points of the discussion included:

- i. A board member said that there was a need to consider issues around accountability for savings and the management of the budget, especially in view of the level of overspend in the Children and Young People directorate in 2023/24. The Chairperson noted that an overspend had been forecast from Quarter 1 and there was a need to understand why the additional costs were not known sufficiently early enough to inform budget setting.
- ii. A board member considered that there was a need to undertake financial scrutiny activity throughout the year, so that any emerging issues could be identified and management actions could be challenged if necessary. Comments were also made about the implications of overspending for longer term plans.

The Statutory Scrutiny Officer said that the board could look forward in terms of deployment of funding and could look backwards in terms of quarterly reports.

The Chairperson commented on timing issues with the public publication of budget reports, with Quarter 1 published in September and Quarter 2 in November, and the need to explore how there could be an appropriate level of scrutiny input, whilst being mindful of the separation of executive and scrutiny functions.

- iii. A board member questioned whether there was capacity for the Cabinet Member Finance and Corporate Services to provide the board with assurance and feedback on progress, particularly in relation to the Children and Young People directorate.
- iv. In response to a comment about the level of funding allocated to looked after children and care leavers in comparison to other cohorts, the Chairperson suggested that any areas of concern should be referred to the Children and Young People Scrutiny Committee.
- v. There was a discussion about the need for the timing for the development of the delivery plan and the budget to be more closely aligned.

A board member noted the Financial Scrutiny Practice Guide identified 'Reviewing the integration between financial and service planning' as one of the four fundamental areas where effective scrutiny could add value (<u>link to the Financial Scrutiny Practice Guide</u>).

- vi. A board member suggested that balance sheets should be made available.
- vii. The Vice-Chairperson commented on: the need to explore the potential of real-time corporate dashboards; and the need for responses to be provided to actions identified by the board. The Chairperson added that quick turnaround of requests for additional information was essential given the compressed timescales for budget scrutiny.
- viii. The Chairperson identified other areas for consideration, including: improvements for timely and meaningful public, parish / town council, and stakeholder consultation on priorities; the delivery of the capital programme in order to support communities, the delivery of services, and service transformation; and opportunities around income and charging.
- ix. A board member suggested that the executive needed to consider mechanisms to respond quickly and effectively when issues with delivery emerged.

The Statutory Scrutiny Officer advised that arrangements had been made for a further informal discussion with board members and the revised work programme would be provided for consideration at the next scheduled meeting.

61. WORK PROGRAMME

This item was deferred until the next scheduled meeting.

62. DATE OF THE NEXT MEETING

The date of the next scheduled meeting was confirmed as Tuesday 14 May 2024, 2.00 pm. Proposed dates for 2024/25 were noted.

The meeting ended at 4.28 pm

Chairperson

Appendix A

Herefordshire Council Plan - findings of the board working group

Outline

The Scrutiny Management Board originally scrutinised work to deliver the Herefordshire Council Plan and its delivery plan at its meeting on 21 November 2023. At that meeting the committee agreed to set up a task and finish group in order to track delivery of the plan and to contribute to its development.

During the meeting the board members worked through the document page by page. In doing this, the board also highlighted a couple of more general matters concerning the plan. Their commentary is accounted below, section by section, followed by more general commentary on the plan itself. This report concludes with the board's observations on the delivery plan.

Although the committee had drafted a terms of reference for this work, there was insufficient time to carry out the work contained in the terms. Accordingly, the committee agreed to hold a working group session with officers of the council and members of Cabinet. The committee received a copy of the draft Herefordshire Council Plan and its delivery plan in advance of this meeting.

The workshop took place on 3 April 2024 and was attended by:

- Chair, Scrutiny Management Board
- · Four other members of Scrutiny Management Board
- · Leader of the Council
- Deputy Leader of the Council
- Cabinet portfolio holder for Finance and Corporate Services
- Director of Strategy and Transformation
- Statutory Scrutiny Officer
- National Management Graduate

At the meeting, due to pressure of time the board focussed their scrutiny of the overarching plan. It then circulated both the plan and delivery plan to members of the board, inviting comment specifically on the delivery plan.

It should be noted that the group limited its works to offering feedback on drafts of the Herefordshire Council Plan and its delivery plan. It did not critically appraise the necessity for the plans or whether the underlying format for either was correct. As the timescale for carrying out this work and sharing it with officers was shorter than anticipated, the feedback was provided directly to officers and Cabinet members in the meeting and through written

comments on a draft of the delivery pan. This report therefore provides an account of the feedback provided to officers, rather than a more general appraisal of the strategy. As such, it should be read as an account of the work undertaken, rather than an appraisal of the plans.

Findings from discussion of the Herefordshire Council Plan

The group worked through the sections of the draft plan, offering their suggestions on each section in turn. These findings and suggestions are offered in the order that the report was written.

Vision and Foreword

The group agreed that the draft vision for the council was too focussed on safety and protection. Although the group accepted that Herefordshire People had identified community and personal safety as priorities, it would like to see the vision emphasise wellbeing more.

The group heard that the executive had made a decision to de-emphasise the political leadership in the foreword, and to focus instead on the council as a whole. The chair of the Scrutiny Management Board disagreed, and suggested that a more visible leader of the council would offer assurance of leadership.

This iteration of the council's corporate plan is called the Herefordshire Council Plan, rather than its previous name of Herefordshire County Plan. The group heard that the name was changed to make it clearer that this was the council's plan, and to recognise that other public sector bodies such as West Mercia Police and NHS trusts are responsible for much of the public sector service delivery in Herefordshire. The group agreed that this distinction should be made more clearly in the plan. It also agreed that the report should provide more ambition for the council's partnership working, offering more challenge to our partners.

What is Herefordshire Council?

Although the group accepted that this section was useful and interesting, they questioned whether it was appropriate for this plan. The group agreed that it was too detailed and would be better displayed as an infographic. Alternatively, as the plan will not be printed, a far shorter overview could include a hyperlink to more detailed information on the council's website.

Overview of Herefordshire

The group was broadly happy with this section. It suggested using photography to fill a significant area of white space on the right hand page of this section.

Strengths and Challenges

Group members welcomed the recognition that although unemployment was low in the county (a strength), a high proportion of that employment was relatively low wage (a challenge). The group suggested that high employment (rather than low unemployment) would make for a better strength, and that the report should not emphasise Herefordshire's

significant employment in low wage industries. Another potentially useful strength to highlight would be the county's landscape and scenery.

The group also suggested that the strengths and challenges highlighted in this section are also referred to the relevant thematic section of the plan.

People

The working group members were largely happy with this section. A member suggested an emphasis on a 'good start in life' would not apply to everyone, although other members felt that the balance overall was good. A member also suggested copy emphasising Herefordshire as a place where everyone was welcome.

Place

Scrutiny Management Board members made a number of suggestions to correct the layout, minor typographical errors and a factual error. The attending officers agreed to the corrections in the meeting. A scrutiny committee chair attending suggested adding an objective concerning fuel poverty.

Growth

The group agreed that this section contained too much about the barriers to economic growth in Herefordshire, which would sit better in the earlier 'challenges' section of the report. There was surprise that there was not more emphasis on the opportunities arising from tourism, in particular within the Wye Valley

This section includes aspiration to build 16,100 new homes by 2041. A group member pointed out that the wording of this aspiration could give the impression that the construction of these homes was a given, and should be amended accordingly.

Transformation

Everyone participating in the session agreed that transformation should emphasise changes to service delivery rather than structures, as delivery would be considerably more relevant to Herefordshire people. Group members therefore suggested that the photos used in this section could instead show community service delivery.

Budget

Members of the group corrected a factual error in the report concerning the size of the council's budget.

Delivery Plan

The board agreed that the framework of the council's strategic plans provided some reassurance that the council had plans in place to carry out much of the work listed in the delivery plan. A board member suggested that the section on local democracy, either as text or listed as hyperlinks, might be better place here.

Findings from discussion of the Herefordshire Council Plan delivery plan

Unlike the Herefordshire Council Plan, many of the suggestions made by group members are common to the entire report. Accordingly the feedback in this section of this report, which pertains to the delivery plan, is ordered thematically.

Plan format

Group members commented that a tabular format to the action plan provided a sound structure to the overarching strategy. Ordering actions under objectives, which in turn were ordered under the Plan's four strategic themes, makes it clear to the public and partners the objectives for the council's work, as well as providing some accountability through assigning actions to council directorates.

The group suggested the addition of two columns to the action plan. Each action should have a timescale for its delivery, and "RAG" (Red, Amber, Green) to provide an indication of which actions were being delivered.

A group member also suggested that the objectives in the action plan should be listed in the same order that they are in the overarching strategy.

SMART deliverables

Group members noted that many of the actions listed in the 'deliverables' column were not as SMART as possible, i.e. they were not specific, measurable, achievable, relevant and time-limited. As a result it would not be possible to determine whether many of the actions had ever been delivered. In some cases too there was confusion about what was considered an objective and what was considered a deliverable. The members gave the following example:

Transform the offer for carers, including developing and delivering the All Age Carers [sic] Strategy

The group suggested that in this case, the deliverable should be "delivering the All Age Carers [sic] Strategy", with "transform the offer for carers" as an objective. Even then, the action does not operationalise "transform", making it difficult to know whether delivery of the strategy would result in transformation of the offer.

Use of plain language

Members of the group felt that the delivery plan's language was often aimed at officers and partners of the council, rather than the public. The delivery plan authors have taken care to avoid acronyms, but have included phrasing that would make sense to people within the council, but less so to those outside of it. An example given was:

Deliver Solihull Approach training to schools, parents and parents which promotes emotional health and wellbeing of children and young people.

Plainer language would likely lead to a longer document, but would demonstrate more clearly to the public the council's objectives and its work to achieve them.

Aligning deliverables to objectives

The delivery plan contains some objectives which lack deliverables. In one instance there is an objective "Support People to feel safe and respected in their communities" with no stated deliverables to achieve it. Other objectives stated that the work to achieve them was "TBC". This could lead the council open to an accusation that it was failing to take action to meet its own stated objectives.

Ensuring a geographic balance of activity

The Place theme includes an objective to "Support our local culture and heritage and make Herefordshire a thriving, safe and attractive place to live and visit." Within this are five deliverables, four of which are located in Hereford. Similarly, the objective to "Expand and maintain the transport infrastructure network in a sustainable way and improve connectivity across the county" features deliverables mostly in Hereford or applicable across the entire county. The group agreed that this section should feature where possible deliverable projects across the county.

Greater environmental and agricultural protections

Group members noted that the Council Plan states that agriculture is "one of our strengths", yet there is nothing in the delivery plan to "Support agricultural practices which minimise pollution and maximise biodiversity." The one stated deliverable, adoption of the Minerals and Waste Local Plan has already been delivered and does not relate to agriculture practices.

The group also noted that there was no tangible deliverable to improve water quality in the River Lugg.

Strategies as deliverables

The group noted that two of the deliverables in the delivery plan concerned the production of strategies. Group members felt that strategy production was 'business as usual' and that it would be more useful to focus on supporting actions plans, and to ensure that major actions in any action plan can be found in the overarching Council Plan.